Corporate Governance and Standards Committee Report Ward(s) affected: All Report of the Council Solicitor and Monitoring Officer Author: Robert Parkin Tel: 01483 444135 Email: robert.parkin@guildford.gov.uk Lead Councillor responsible: Matt Furniss Tel: 07891 022206 Email: matt.furniss@guildford.gov.uk Date: 14 June 2018

# Review of Arrangements for Dealing with Allegations of Misconduct by Councillors and Co-opted Members

#### Executive Summary

This report advises the Committee of the outcome of a review of the Arrangements for Dealing with Allegations of Misconduct by Councillors and Co-Opted Members by the Council Solicitor and Monitoring Officer.

The review has focused on correcting inconsistencies, contradictions, and vague drafting in the predecessor document, and on refining processes which were found to cause uncertainty and delay. The review has also rationalised and restated the sanctions available to the Hearings Sub-Committee.

#### **Recommendation to Committee**

The Committee is asked to recommend to full Council (24 July 2018):

That the revised Arrangements for Dealing with Allegations of Misconduct by Councillors and Co-Opted Members, as set out in Appendix 1 to this report, be adopted.

<u>Reason for Recommendation:</u> To promote effective and clear arrangements for dealing with allegations of misconduct, and a clearly stated suite of sanctions.

#### 1. Purpose of Report

1.1 To advise the Committee of the outcome of the review of the Arrangements for Dealing with Allegations of Misconduct by Councillors and Co-Opted Members conducted by the Council Solicitor and Monitoring Officer, in conjunction with the Lead Councillor for Infrastructure and Governance, and the outgoing Chairman of the Corporate Governance and Standards Committee.

## 2. Background

- 2.1 Among the duties of the Monitoring Officer is that of keeping the Constitution under review. Concerns were raised via the Deputy Monitoring Officer, and the Chairman of Corporate Governance and Standards Committee that:
  - a) The *Arrangements* were replete with repetition, contradiction and vague drafting.
  - b) The role of the Independent Person at the Hearings Sub-Committee was difficult to fulfil given the procedures described in the Arrangements (in particular, the Independent Person being required to give an immediate response, and in public, to the matters presented at the hearing made the role particularly challenging).
  - c) Full Council was empowered to make final decisions on sanctions and that this inevitably led to a partial re-hearing of the complaint in a forum which lacked proper management of evidence and procedure.
  - d) The description of the sanctions was unclear and, where a Subject-Member was the subject of a sanction which he or she declined to accept, there was no redress or opportunity for the Hearings Sub-Committee to consider an alternative sanction.
- 2.2 The Lead Councillor for Infrastructure and Governance and the Chairman of the Corporate Governance and Standards Committee, have been consulted, along with the officers and the Corporate Management Team, with comments and suggested revisions being incorporated.

## 3. Amendments

- 3.1 As textual and formatting amendments are too numerous to specify, the Committee is invited to review the document afresh, to note in particular the sanctions at paragraph 28 of Appendix 3 of the revised Arrangements, and to note that:
  - 3.1.1 It is made clear that the Independent Person's deliberations can take place in private session;
  - 3.1.2 The Hearings Sub-Committee is empowered to make a final decision on any sanction or sanctions to be applied; and,
  - 3.1.3 Under the current law, there are no powers to apply sanctions to suspend or remove members, or prevent them from carrying out the role of councillor.

## 4. Legal implications

4.1 Under Section 28(6) and (7) of the Localism Act 2011, the Council must have in place arrangements under which allegations that a councillor or co-opted member of the Council has failed to comply with the relevant code of conduct can be made, investigated, and decisions can be made on such allegations.

- 4.2 The arrangements for dealing with allegations of misconduct by councillors and co-opted members apply when a complaint is received that a Member of the Council or a Parish Council has or may have failed to comply with the Code of Conduct for Members.
- 4.3 The Localism Act 2011 strictly limits the range of sanctions which may be applied to a member who is found to have failed to comply with the code of conduct

# 5. Financial implications

5.1 It is not anticipated that the adoption of revised Arrangements should carry any financial implications, aside from a beneficial effect resulting from a more efficient process.

## 6. Human Resource implications

6.1 There are no significant human resource implications arising from this proposal.

## 7. Risk Management Implications

7.1 There are no significant risk management implications arising from this report.

## 8. Summary of Options

8.1 Corporate Governance and Standards Committee and Full Council could decide not to adopt these revised Arrangements; however, the current Arrangements are not considered to be effective, and cause inefficiency through uncertain drafting and unnecessarily protracted process.

## 9. Conclusion

9.1 The revised Arrangements provide a clear procedural framework for the review, investigation, and hearing of allegations of misconduct, together with a clear statement of the sanctions available under the current law.

## 10. Background Papers

Current Arrangements for Dealing with Allegations of Misconduct by Councillors and Co-Opted Members (Part 5 of the Council's Constitution)

## 11. Appendices

Appendix 1: Draft Revised Arrangements for Dealing with Allegations of Misconduct by Councillors and Co-Opted Members